

PARK CITY COUNCIL MEETING MINUTES
445 MARSAC AVENUE
PARK CITY, SUMMIT COUNTY, UTAH 84032

#### August 11, 2016

The Council of Park City, Summit County, Utah, met in open meeting on August 11, 2016, at 2:00 p.m. in the City Council Chambers.

Council Member Henney moved to close the meeting to discuss property and litigation at 2:00 p.m. Council Member Worel seconded the motion. Voting Aye: Council Members Beerman, Gerber, Henney, Matsumoto and Worel.

#### **CLOSED SESSION**

Council Member Gerber moved to adjourn from Closed Meeting. Council Member Henney seconded the motion. Voting Aye: Council Members Beerman, Gerber, Henney, Matsumoto and Worel.

21 WORK SESSION

### **Council Questions and Comments:**

Council Member Henney thanked the event staff for the great Tour of Utah event. He felt that Jenny Diersen did a good job addressing traffic concerns expressed by some residents. He attended a task force meeting on the Transit Tax Initiative and met with the Newlands, property owners on Lower Woodside Avenue, along with Council Member Worel. He also attended a Mountainlands Housing Trust meeting and was impressed with how they continue to pump out affordable housing units in the County. He also met with Senator Whitehouse from Rhode Island about the City's energy programs, and attended the Summit Mosquito Abatement District meeting, noting that they were doing a great job.

Council Member Worel stated she attended a United Way workshop where collective impact was talked about and she got ideas for the Park City Advocates group. She attended the Public Art Advisory Board, and she and Council Member Gerber also met with some residents that were organizing action on Rossi Hill. She attended PC Tots board meeting, noting that they were licensed for 66 children and were full, and were now trying to expand to have 77 children, which was the maximum capacity allowed for the facility. She also attended the Arts and Culture Initiative meeting where they are beginning to create a master plan.

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Council Member Matsumoto indicated she liked watching the Tour of Utah. She asked how many of the 66 children at PC Tots were on scholarship. Council Member Worel responded that 50 children received partial or full scholarships.

Council Member Gerber stated she attended the Tour of Utah as well, and thanked staff for their work on the event. She indicated she attended the same Rossi Hill meeting as Council Member Worel and she also attended the Planning Commission meeting.

Council Member Beerman indicated he went to the City employee picnic, and also commented that the Tour of Utah was fantastic. He suggested Council have a future discussion on traffic management and limiting traffic to locals only during that event. The Council agreed to discuss that at a future date. Council Member Beerman stated that Senator Whitehouse came to Utah to talk about how to resonate with conservative politicians on climate change, and they talked about great things happening in Park City. Devin Wiser, Chief of Staff for Representative Bishop, and John Tanner, Senator Hatch's Legislative assistant were also in town, and Council Member Beerman thanked Matt Dias for his time and efforts with those gentlemen. Council Member Beerman also noted that he met with the Olympic Delegation from China, who came to learn about planning for the Olympics. He also stated the Central Wasatch Commission now has headquarters at the base of Big Cottonwood Canyon. The discussion at the Commission was that every entity involved in this legislation loan their lobbyists to help push this bill through Congress. He asked to authorize Jim Barker and Dave Stewart to assist with that effort. Foster stated a conversation could take place with staff and

Foster asked two new employees with the City, Luke Cartin, and Linda Jager, to come forward and introduce themselves to the Council. Cartin was hired as the Environmental and Public Policy Manager and Jager was hired as the Community Engagement Manager.

### <u>Discuss Proposed 2016 Short Range Transit Development Plan, a Planning Document to be Used by Park City Transit and Summit County:</u>

Manager's report could be brought back to Council.

Blake Fonnesbeck, Transportation Manager, Alfred Knotts, Transportation Planning Manager, and Caroline Ferris and Darren Davis, Summit County Transportation, presented this item. Fonnesbeck reviewed that the last time the City had a transit plan was in 2011. This proposed plan would be good for actively planning and for applying for grants at the federal and state levels. He stated that the Joint Transportation Advisory Board (JTAB) had met several times to discuss alternatives for the transit program and they sought public input for ideas. From those discussions and the input received, JTAB organized the proposed plan. The plan focused on transportation for local residents, including initiating direct routes to and from neighborhoods to work areas.

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In the 2011 plan, there was a goal for a transit center at Kimball Junction, and
Fonnesbeck was pleased to say that the transit center was now under construction and
is scheduled to be completed in November. He felt this transit center would be key to
having a successful transit system. He also asserted that receiving the \$3.9 million
grant for electric buses should be celebrated, indicating that these buses would be
primarily going from old town to the Kimball Junction Transit Center and back. He hoped
this route would be operational by next summer.

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25 26 Fonnesbeck discussed Bus Rapid Transit (BRT). He indicated UDOT was involved in the discussion of having buses use the shoulder of the road so bus delays would be minimal during commuting times. This would be a forerunner for mass transit solutions. which would include expanded park and ride opportunities, constrained parking at major centers, fast moving service with few stops, operations during all commuting hours and a very strong marketing campaign to accomplish the desired outcomes. Fonnesbeck addressed the current service levels and the increased service that was planned for the upcoming winter months. He stated some lines would have buses every 15 minutes. In 2017, a new program was being planned where residents of Canyons, Sun Peak, and Silver Springs could use Call a Bus, which would take them to the spine route so they could catch a main bus. Council Member Matsumoto asked if this service would include Park Meadows. Fonnesbeck replied that Park Meadows was not in the plan for this year, but would be in future years. Mayor Pro Tem Beerman requested that the Call a Bus program be renamed Call a Car or Van so the perception of conserving fuel was accurate. He also asked if this program could be privatized to Uber or a similar service. Fonnesbeck stated the Call a Bus name would remind citizens that it would just connect them to the transit system and would not be a taxi that would take them to any destination they requested. He said pilot programs would be implemented first and then after seeing the response, it would become a permanent program.

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Council Member Worel asked if the Dial a Ride program would go away with the implementation of Call a Bus. Davis stated that if this became a permanent program, then dial a ride would not continue.

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Ferris explained the Kimball Junction Circulator program. She reviewed what locations would be serviced, and stated that citizens could park once and then use this system to get around to all the places for their shopping needs. Foster asked what input could be received for areas such as Park Meadows to be considered for the Call a Bus program. Fonnesbeck stated he would listen to all requests and analyze those. The reason the committee chose the areas that were selected was because they saw demand in those areas. He felt the Call a Bus program might develop a pattern so a route could be developed. Council Member Gerber asked if bilingual staff would answer the Call a Bus line, and would an app be created for this program. Fonnesbeck stated an app would be created for this as well as a parking app. Council Member Gerber gave some suggestions for the current transit app. Davis indicated that the Quinn's Junction route had many ADA needs and more service would target that area as well. Fonnesbeck

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stated when these programs were implemented, it would help create a more efficient traffic flow, and it would be a more dependable system.

Mayor Pro Tem Beerman questioned the practicality of Call a Bus since the public would not appreciate the waste of a large vehicle picking up one person. He asked if this program had been done elsewhere. Ferris stated this was done in Vermont and was very successful. Council Member Gerber asked if there was talk about adding bike racks to the bus routes. Fonnesbeck stated there were plans for bike racks at transit shelters and at the Kimball Junction Transit Center.

Fonnesbeck stated the group was also focusing on service expansion in 2018. The expanded service would include a park and ride at Jeremy Ranch, a commuter service to Kamas Valley, expanded service to Silver Creek with the Call a Bus program, having a Richardsons Flat Shuttle, and Transit would initiate a guaranteed ride home program, which would be a new service.

In 2019, service expansions would include the Call a Bus expansion to Summit Park, Jeremy Ranch, Pinebrook, and Park Meadows. Transit to the Salt Lake City (SLC) Airport would also begin. Council Member Worel asked about Lower Deer Valley not having the Call a Bus program. Fonnesbeck stated the demographics for that area did not support this program. Ferris explained the demographics study analyzed low income, elderly, disabled, and children, which was used to determine the need for the service. Mayor Pro Tem Beerman stated this program would cost \$22-\$60 per ride and he felt there was a cheaper alternative that could be met by the private sector. Fonnesbeck stated one thing considered with this program was the length of time in getting the resident to the bus line, but indicated his team could look at using the private sector for this program. Ferris stated using the private sector would require that the City would have to oversee those private sector companies. Also, many grants received could not be used for private transit. Knotts stated transit could be creative in thinking about efficiency and alternatives could be looked at.

Foster asked if the Call a Bus program could roll out in 2017, and if bids could be requested from private companies to fill this need. Fonnesbeck stated when approval was given for the plan, they would immediately begin working towards implementation.

Fonnesbeck continued that the service expansion in 2020 would include a Jeremy Ranch park and ride, a Heber City commuter service and a SLC Airport Lounge. Service expansion in 2021-2022 would include an express service from Jeremy Ranch. He displayed the capital investment required for this expansion plan, and stated this was a team effort between the City and County and was grateful for the collaborative efforts by the various entities.

Council Member Henney indicated he was proud of the transit system and felt the report addressed all the needs he was sensitive to. He thought the City needed to be aware of

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- 1 old town business needs, noting that some businesses closed at 9:00 p.m. and the last
- 2 bus left the transit center at 9:00 p.m. He suggested some adjustments be made in
- 3 order to be sensitive to these needs, including better coordination. He also thought
- 4 comparing a voucher system with the cost of Call a Bus would be worthwhile. Mayor
- 5 Pro Tem Beerman asserted 18 months ago the transit team was asked to be more
- 6 aggressive, and they had responded by actively stepping it up.

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#### Main Street Plaza Design Update:

- 9 Mayor Pro Tem Beerman recused himself because his business was located close to
- this project. Matt Twombly, Sustainability, and Cleo Reynar and David Brems, GSBS
- Architects, presented this item. Twombly stated there were some refinements to the
- design of this project that he wanted to show the Council before proceeding further. He
- indicated this project was not eligible for a LEADS certification because there was no
- occupancy building, so they were hoping for sustainability recognition.

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- Reynar showed the new scheme, which had restrooms closer to the street and different
- options for the stage to make it more open. She talked about the interactive play space,
- including a climbing net and a climbing wall. Council Member Matsumoto was
- 19 concerned about the additional noise level with an open stage. Brems stated a
- 20 temporary wall could be brought in for concerts, but felt the openness made the stage
- 21 more flexible, such as being used as a pavilion for other occasions. Council Member
- 22 Matsumoto was also concerned with the glass elevator.

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Council Member Gerber was concerned about having the water feature near the children's area because of liability reasons. She indicated she was in favor of the play

children's area because of liability reasons. She indicated she was in favor of the play area and the restroom location. Council Member Worel liked the relocated restrooms and the pavilion idea. She also liked the look of the glass elevator shaft, but was

concerned about the maintenance of glass.

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Mayor Pro Tem Henney asked where the water would come from. It was indicated that

- it would be re-circulated culinary water. He really liked the schematic and that GSBS
- was aiming for energy saving goals. Brems stated they were also considering high
  - ceilings and natural light for the parking garage, which could be converted to an event
- 34 space if desired.

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Mayor Pro Tem Henney opened the meeting for public input.

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Allison Kuhlow, HPCA, stated she favored natural lighting in the parking garage, but was not in favor of turning it into an event space since parking needed to be consistent.

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Thea Leonard stated the group had nailed this project.

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Mayor Pro Tem Henney closed the public input portion of the meeting.

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- 1 Twombly stated they would be moving into design development and the next steps
- 2 would be through the Planning Commission. Mayor Pro Tem Henney thanked the group
- 3 for their work.

#### 4 REGULAR MEETING

#### 5 I. ROLL CALL

I. Attendee Name	Title	Status
Jack Thomas	Mayor	Excused
Andy Beerman	Council Member	Present
Becca Gerber	Council Member	Present
Tim Henney	Council Member	Present
Cindy Matsumoto	Council Member	Present
Nann Worel	Council Member	Present
Diane Foster	City Manager	Present
Mark Harrington	City Attorney	Present
Matt Dias	Assistant City Manager	Present
Michelle Kellogg	City Recorder	Present

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#### II. COMMUNICATIONS AND DISCLOSURES FROM COUNCIL AND STAFF

Craig Sanchez, Sustainability, presented a marketing video on the benefits of using the Park City Transit System. Matt Dias stated staff was putting out a video on different topics/issues within the City every couple of months. He indicated a lot of staff time was spent on this and locals were used in making this video.

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#### **Staff Communications Report:**

# 131415

#### Community Fishing Program

### 16 III. PUBLIC INPUT (ANY MATTER OF CITY BUSINESS NOT SCHEDULED ON THE AGENDA)

- 18 Mayor Pro Tem Beerman opened the meeting for those wishing to comment on items
- 19 not being addressed on the agenda. No comments were heard. Mayor Pro Tem
- 20 Beerman closed the public input portion of the meeting.

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#### IV. CONSIDERATION OF MINUTES

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### 24 Consideration of a Request to Approve the City Council Meeting Minutes from

- 25 **August 1, 2016:**
- 26 Council Member Gerber moved to approve the City Council Meeting minutes from
- 27 August 1, 2016. Council Member Matsumoto seconded the motion.

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**RESULT: APPROVED** 

AYES: Council Members Beerman, Gerber, Henney, Matsumoto and Worel

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#### ٧. **CONSENT AGENDA**

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Request to Authorize the City Manager to Execute a Professional Service Agreement, in a Form Approved by the City Attorney, with Louis A. Roser Company for the Replacement of the Evaporative Condenser at the Park City Ice Arena for an Amount Not to Exceed \$62,230:

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Request to Authorize the City Manager to Sign a UDOT Consultant Services Agreement with AECOM for Engineering/Environmental Services Related to the Design of Prospector Avenue in the Amount of \$253,461:

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15 Council Member Matsumoto moved to approve the Consent Agenda. Council Member Worel seconded the motion. 16

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RESULT: APPROVED

**AYES:** Council Members Beerman, Gerber, Henney, Matsumoto and Worel

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#### VI. **NEW BUSINESS**

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#### Consideration to Approve Resolution No. 18-2016, a Resolution Supporting **Summit County and Park City Transportation Initiatives:**

Matt Dias, Assistant City Manager, stated this resolution was a culmination of 12 months of work between the City and County. He referred to the Short Range Transit Plan discussed in tonight's work meeting and noted this resolution supported two different transportation taxes. One tax that the County proposed would be a mass transit tax which would be on the ballot in November. He explained the City had the right to levy a mass transit tax but had relinquished the right to support the Summit County tax levy, which would be used for the mass transit system. He noted the County would be voting on whether or not to submit this item for the November ballot within the next two weeks.

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Mayor Pro Tem Beerman opened the meeting for public comment. No comments were given. Mayor Pro Tem Beerman closed the public hearing portion of the meeting.

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Council Member Henney stated this was the first step in the community's mandate to address the congestion in the community. He felt the residents would pay very little compared to the portion the tourists would pay on this tax. Council Member Worel thought this was an excellent example of the City and County working together to solve the transportation problem. She also expressed gratitude that the tax would not fall on

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- 1 the low income residents of the community, but rather on the tourists. Mayor Pro Tem
- Beerman stated this was a true act of collaboration which wouldn't be solved unless the 2
- 3 City and County worked together.

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- 5 Council Member Matsumoto moved to approve Resolution No. 18-2016, a resolution
- supporting Summit County and Park City Transportation Initiatives. Council Member 6
- 7 Worel seconded the motion.

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**RESULT: APPROVED** 

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**AYES:** Council Members Beerman, Gerber, Henney, Matsumoto and Worel

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- Consideration to Approve Bonanza Flats GO Bond Open Space Resolution
- No. 19-2016, a Resolution Providing for the Holding of a Bond Election in Park 12
- City, Utah for the Purpose of Submitting to Voters the Question of the Issuance of 13
- \$25,000,000 General Obligation Bonds to Purchase and Preserve Land in 14
- Bonanza Flats in Wasatch County, If Such Land is Available to Purchase by the 15
- City: 16
- Tom Daley, Deputy City Attorney, presented this item. He reviewed that this item was 17
- discussed at the August 4<sup>th</sup> City Council meeting and the approval of this item would 18
- authorize a bond to be put on the November ballot for voter approval. He indicated a 19
- favorable purchase offer would not be able to be offered without having the bond. After 20
- 21 the November election, if approved by the voters, an additional public hearing would be
- 22 held to notify the public of the intent of use of the bonds.

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Daley explained that if an offer for less than \$25 million was accepted for the property,

the lesser amount of bonds could be issued. He stated it was difficult to determine the

exact offer for the property since the City was not in negotiations. He stated if the

Council was in favor of a different amount, the motion could be amended.

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Council Member Henney asked Daley to give a little perspective on the history of this property. Daley stated the Bonanza Flats property was foreclosed on last year. It had

30 been discussed for years that the City would like that property preserved as open 31

space, and the change of ownership opened some doors for acquisition. It was

indicated that the bond didn't guarantee the purchase, but made those funds available if 33

the City had the opportunity to purchase the property. Daley clarified that there were no 34 35

negotiations happening at the moment, but the City would like to negotiate if the bond

was passed in November. Council Member Henney stated the Council had received

over 200 emails in support of approving this item.

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Mayor Pro Tem Beerman opened the public hearing.

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1 Bridgette Meinhold stated she lived in Wasatch County and supported the efforts to 2 preserve the land that was basically her backyard. She stated it was a good tourist attraction for recreation and she was not in favor of development in that area. 3 4 5 Amy Mills stated she supported the bond initiative being placed on the November ballot. She felt it was a beautiful piece of property that should be preserved. She encouraged 6 7 the Council to "Seize the Day." 8 9 Judy Costello stated she had seen many changes since she moved here in 1979. She supported the bond, but hoped the purchase of the property would mean the protection 10 of the property. Daley stated the purchase of the property would preserve it for open 11 12 space and recreation. 13 Council Member Henney indicated that by passing the bond, it didn't mean the property 14 was automatically preserved. It would only be preserved if the City could purchase the 15 land with those bonds. 16 17 Jim Doilney, COSAC member, commended the Council for the initiative taken to get this 18 19 property. 20 Cheryl Fox, Summit Land Conservancy, gave the City kudos for this endeavor and 21 22 wished them great success. 23 Melissa Band, Planning Commission member, also supported this bond and hoped this 24 property would never be seen by the Planning Commission. 25 26 Angela Moschetta stated she supported the bond and the community needed to do its 27 28 part in getting the word out to friends and neighbors to support the bond. 29 30 Wendy Fisher, Executive Director of Utah Open Lands, felt the preservation of this property was very valuable and stated this was of interest to many on the Wasatch 31 32 Front as well. 33 34 Annie MacWilliams indicated she was involved in a lot of outdoor recreation and wanted 35 to see that land protected. 36 37 Mayor Pro Tem Beerman closed the public hearing portion of the meeting. 38 39 Council Member Gerber thanked the community and other communities for their support. She stated the Council was excited to offer this bond to protect the land. 40 41

42 43 Council Member Worel echoed Amy's comment to "Seize the Day."

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1 Mayor Pro Tem Beerman thanked those that came out to voice their support. He was 2 thrilled to have the opportunity to purchase this property for preservation.

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- Council Member Matsumoto indicated Council was thrilled that the community showed 5 its support for preservation. 6
- 7 Council Member Henney moved to approve Bonanza Flats GO Bond Open Space
- Resolution No. 19-2016, a Resolution providing for the holding of a bond election in 8
- Park City, Utah for the purpose of submitting to voters the guestion of the issuance of 9
- \$25,000,000 General Obligation Bonds to purchase and preserve land in Bonanza Flats 10
- in Wasatch County, if such land is available to purchase by the City, Council Member 11
- 12 Gerber seconded the motion.
  - **RESULT: APPROVED**
  - AYES: Council Members Beerman, Gerber, Henney, Matsumoto and Worel
- Request to Authorize the City Manager to Execute a Professional Services 16 Agreement, in a Form Approved by the City Attorney, with RNL Design, Inc., for 17 the Public Utilities Facility Architectural Services in an Amount Not to Exceed 18 \$245,000: 19
- Roger McClain, Public Works, presented this item. He reviewed the process for 20 21 selecting the architect for this project, indicating that RNL had been selected. He stated Phase One of the project included an internal needs assessment, and energy savings 22 goals were also integrated into this phase. He recommended the authorization by 23 24 Council for these services.
  - Council Member Worel asked if it was the intention to move customer service off of Iron Horse Drive to this facility. McClain stated there would be customer service at both sites, but for different services. Council Member Henney stated the facility on Iron Horse was becoming a more transit oriented facility. Clint McAffee stated he had customer service track customer inquiries and most of the customers were coming to the Iron Horse location for parking tickets and other transit related problems.
- 33 Council Member Henney moved to authorize the City Manager to execute a professional services agreement, in a form approved by the City Attorney, with RNL 34 35 Design, Inc., for the Public Utilities Facility Architectural Services in an amount not to exceed \$245,000. Council Member Matsumoto seconded the motion. 36
- **RESULT: APPROVED** 37
- AYES: Council Members Beerman, Gerber, Henney, Matsumoto and Worel 38

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# 4. Consideration to Approve the Proposed 2016 Kimball Art Festival Supplemental Plan to Allow Use of China Bridge Level 4 (Top) as UBER Staging and Pick-Up Area:

- 4 Tommy Youngblood, Special Events, and Alfred Knotts, Transportation Planning
- 5 Manager, presented this item. Knotts indicated he was approached several weeks ago
- 6 by Kimball Arts Center to amend the Festival plan and approve this supplemental plan.
- 7 He felt this would complement the transit system because users would not be using
- 8 single occupancy vehicles to attend this event. He felt this would be a good opportunity
- 9 to observe this operation and assess the efficiency of transportation during peak times.
- 10 Council Member Matsumoto stated this plan would put Uber out of the idling lanes and
- would be a good idea. She was concerned about the local transportation businesses.
- but she heard Uber raised rates for special events, so that should give the local
- businesses and the bus system an advantage. Dave March, Kimball Arts Center Event
- 14 Director, indicated that rates had not been discussed with Uber. Foster stated that if
- word got out that rates were raised, there would be feedback. March stated this was not
- a long-term contract so it didn't have to be a continuous agreement.

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- Council Member Worel asked if other transportation companies would line up in Swede Alley. Youngblood stated there was a drop off/pick up location at the bottom of Hillside. Council Member Worel wanted to know why Uber would be treated differently than other transportation companies. Youngblood indicated that Uber was a sponsor of the festival.
- Foster stated the City could control other transportation companies but Uber was not under those regulations.

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Council Member Henney stated the perception was that Uber was getting special treatment. He asked that in the future, the congestion and circling issues the City was trying to address could be used for other private transportation companies as well, by giving them a footprint. Knotts stated his team was trying to mitigate this effect.

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Mayor Pro Tem Beerman indicated that the City needed to be more aggressive in managing these big events with regard to transportation.

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Mayor Pro Tem Beerman opened the public hearing.

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<u>Luci Sosnowski</u>, a cab driver, stated taxis were very regulated and Uber was not regulated, and this was killing the taxi industry. She explained she earned 30% less than three years ago. She gave several examples and expressed her frustration.

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Mayor Pro Tem Beerman explained that this item being discussed was for an approval for a festival license, and that it wasn't a referendum on Uber, so the Council's hands were tied. He encouraged her to work with the locals and approach Kimball Arts Center for next year. March stated this was a last minute item and indicated they had been working on the plan since June.

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1 Alicia Vernon, All Resort Group, stated she loved the community. There was a problem 2 with transportation and she explained the checklist her drivers went through. She wanted to provide customers with the best service, and she understood this 3 4 predicament. 5 Mayor Pro Tem Beerman closed the public hearing portion of the meeting. 6 7 8 Council Member Gerber asserted Council should discuss the Uber/local transportation companies issue in a future meeting. Foster stated staff did an analysis and brought a 9 report to Council in April, but because of the state law, there was not much the City 10 could do. Mayor Pro Tem Beerman stated he didn't want to change the law, but rather 11 12 provide pick up lots for the local transportation companies. 13 14 Youngblood asked that the Council amend the motion to restrict Uber to only drop off/pick up at the China Bridge zone, as was outlined in the language of the Sundance 15 Festival conditional approval. 16 17 Council Member Worel indicated she looked forward to the bigger conversation on this 18 issue so that the local companies would have a level playing field. She indicated she 19 20 would not support this plan. 21 Council Member Henney stated there were things the City could do to balance the 22 23 inequity in this transportation law. 24 Council Member Matsumoto moved to approve the 2016 Kimball Art Festival 25 26 Supplemental Plan to allow use of China Bridge Level 4 (Top) as UBER Staging and Pick-Up Area with the above mentioned conditions of approval. Council Member Gerber 27 28 seconded the motion. 29 **RESULT: APPROVED** 30 **AYES:** Council Members Beerman, Gerber, Henney, and Matsumoto NAY: Council Member Worel 31 32 VII. ADJOURNMENT 33 34 35 With no further business, the meeting was adjourned. 36 37 38 Michelle Kellogg, City Recorder 39